

# **OPERATION HOME FIRST**

## **Evaluation Progress Report**

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## **Executive Summary**

This report provides an update on the evaluation of Operation Home First . Operation Home First is the collective priorities of the three North-East Health & Social Care Partnerships in collaboration with the Acute sector of NHS Grampian. The information contained within relates to those Operation Home First projects and programmes that have relevance to Aberdeen City. The information contained within is predominantly for the purposes of providing assurances that a robust process has been implemented to evidence the impact of these priorities.

In general, positive progress is reported on most of the priorities. This includes: 1) an approximate 40-fold increase in the average number of NearMe consultations per week in the last 12 months; 2) the opening of 30 NHS beds in Rosewell as an interim care facility; 3) the implementation of a new Care @ Home contract, moving away from a time and task model to an outcomes-based approach. Of priorities that have been operational for an adequate period, evidence of acceptability to both service users and service providers is a critical first step towards ensuring that these initiatives are feasible to implement and subsequently, may deliver positive outcomes.

The full impact of the Operation Home First portfolio cannot yet be fully quantified. This is for several reasons, for example: 1) several initiatives have only been operational for a limited period (such as the interim service model in Rosewell going live on 18.01.21), meaning more time must be given in these circumstances to generate enough data to robustly determine their function and 2) other priorities have moved at a slower pace given the recent Civil Contingency status that Grampian has been placed under since January 2021 (such as the sign-off and implementation of recommendations made in the Grampian-wide Strategic Framework for Palliative and End of Life Care). However, with reference to Operation Home First priorities with a more acute focus, strong causation can be drawn of their direct impact against the aims of Operation Home First. For example, every admission to Hospital @ Home that is identified as an 'alternative to admission' means that the person is not admitted unnecessarily to Aberdeen Royal Infirmary wards, but instead is supported safely at home. Furthermore, this helps to lessen pressures that can otherwise lead to patients being "boarded" in Aberdeen Royal Infirmary beds out with the specialty whose care they are under.

A further report will be published towards the end of Spring 2021, with greater detail on the collective impact of the Operation Home First portfolio. This time allows for additional data to be collected and further analysis to be conducted. This, in turn, will ensure more meaningful conclusions and future recommendations can be derived.



## Introduction

Operation Home First is the collective priorities of the three North-East Health & Social Care Partnerships in collaboration with the Acute sector of NHS Grampian. It is a portfolio that has emerged through positive, cross-system working during the COVID19 pandemic and emphasises the importance of shifting the balance of care, when safe and appropriate to do so, from acute settings to community settings. There are three aims to Operation Home First:

- 1) To maintain people safely at home
- 2) To avoid unnecessary hospital attendance or admission
- 3) To support early discharge back home after essential specialist care

More background information about Operation Home First, including its underlying principles, can be viewed <u>here</u>.

In October 2020, The Operation Home First Steering Group commissioned an evaluation working group to evidence the impact of the Operation Home First portfolio. The remit of the working group was two-fold:

- 1) Understand the impact of each Operation Home First priority, and how they contribute towards achieving the aims of Operation Home First
- 2) Develop a high-level, performance dashboard of meaningful metrics to monitor overtime to understand the performance of the portfolio.

This report outlines the progress made against the above as of February 2021. In particular, it is designed to provide assurances that a robust process has been designed and implemented to evidence the impact of this portfolio. Of interest to Aberdeen City, the following Operation Home First priorities are considered in scope:

- Care @ Home Contract Implementation
- Stepped Care Approach
- Frailty Pathway
- Redesign of Urgent Care
- Respiratory Pathway
- Palliative Care
- Implementation of Near Me

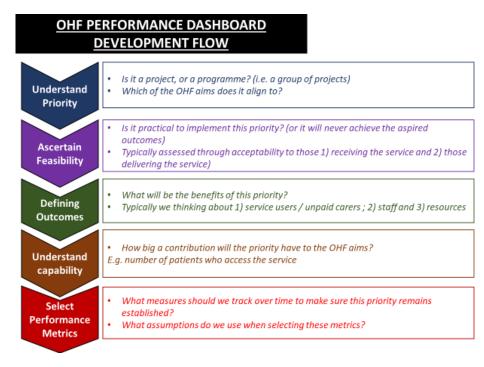
A further report will be published towards the end of Spring 2021, with greater detail on the collective impact of the Operation Home First portfolio. This additional time allows for additional data to be collected and further analysis to be conducted. This, in turn, will ensure more meaningful conclusions and future recommendations can be derived.

## Methods

## Evaluation process

To develop a meaningful, performance dashboard of high-level metrics that may be positively influenced should a complex portfolio of this nature be implemented as theoretically planned, an understanding must first be sought of each individual priority. The figure below describes, at a strategic level, the approach that the evaluation working group took across priority areas. These are elaborated upon below:





Understanding the Priorities individually – Some of the Operation Home First priorities are individual projects (such as Implementation of Near Me). Others are programmes (i.e., a group of projects, such as the Stepped Care Approach). In the latter scenario, the full impact of the programme cannot be understood until individual projects are understood. During this stage, priorities were mapped against the Operation Home First aims, which helps inform the data collection process.

Ascertaining feasibility – Service changes / developments cannot realise benefits if they are not practical to implement. As such, a critical component to new initiatives is determining whether they are acceptable to those delivering the service (i.e., staff) and to those receiving the service (i.e., service users and unpaid carers).

*Defining outcomes* - If initiatives pass the feasibility test, consideration can be given as to what benefits these will have. These benefits can usually be categorised by 1) benefits to service users / unpaid carers; 2) benefits to staff; 3) benefits to resources / services.

Understanding capability – This helps answer the question as to the impact individual priorities have against the aims of Operation Home First. For example, a small-scale test of change will not have a substantial impact on reducing hospital attendances but is helpful to prove a new concept or to determine how it may make a positive contribution should it be scaled up.

Selecting performance metrics - The goal here is to distil each priority down to a minimal number of measures that can provide an indicative overview as to how that priority is functioning. Key to this is developing assumptions that provide a rationale as to why that metric was selected.

## Pragmatic considerations



Evaluation of a portfolio of this scale is a complex undertaking. There are multiple reasons for this, including but not limited to:

- Degree of implementation: The priorities within the Operation Home First portfolio did not all begin at the same time, with the same capacity and resources to deliver them. As such, by October 2020 (and at the time of writing) priorities were ranging from being delivered at scale to still being in a planning phase. In some cases, therefore, data collection is required to be retrospective, in others it can be planned before initiatives commence.
- *Pace of implementation*: Some initiatives have stricter deadlines than others, for example due to time-limited funding. Given this and other extraneous factors, such as Grampian being placed within Civil Contingencies level 4 in January 2021, this means some priorities were accelerated with their implementation, whilst others have moved at a slower speed.
- *Downstream vs Upstream Activity* Given the pressures that COVID19 has had on secondary care provision, evaluation activity has been prioritised on those initiatives that are closer to this part of the system.

## **Priority Updates**

The following section provides an update of each of the priorities linked to service provision in Aberdeen City. These are in the form of one-page flash reports that are designed to provide an overview of progress to date. Where possible, links are also provided to relevant metrics that will be integrated into the Operation Home First performance dashboard that will be used to monitor priorities over time.





Operation Home First Priority	Priority Workstream (if applicable)	RAG Status			
Stepped Care Approach	Stay Well Stay Connected	RAG Status			
Operation Home First Aims this aligns to					
Keep people safe at home					
Brief description of priority					
The Stay Well Stay Connected workstream is the bottom level of the Stepped Care Approach. The	core aim is improving self-management and reable	ement within the community.			
Update as of February 2021					
A review of the workstream is being undertaken to understand progress to date and highlight area		-			
focus: 1) Respite [overnight and/or residential]; 2) Buildings Based Day Activities [to be established		aims]			
Impact to date	Case Study / Testimonials				
Community / Staff Engagement: 93 people responded to the 'Fit Like' Survey, that aimed to		on working between Robert Gordon University and			
understand and identify key issues to address to improve health and wellbeing in communities.		hip. In this pilot, 12 students (six Occupational			
For this, eight problem statements were identified, for example: 1) 40% of respondents did not		I with six older adults over a period of 6-8 weeks			
have a device or internet and 2) over 50% of responders report they don't or would like to get out	with the aim to provide befriending and identify	•			
and about and described having low mood.		couple who engaged in the pilot. Versa newly lost			
The result of this has been the implementation of a variaty of initiatives across communities. For		roke, leaving weakness down one side and with no			
The result of this has been the implementation of a variety of initiatives across communities. For example: 1) <i>"Wellbeing Matters Webpage":</i> that provides a number of helpful resources on	speech.	the pilot were to chan opling keep in touch with			
keeping and staying well (and received more than 1100 visits in the last 12 months); 2) <i>Physical</i>					
Activity packs for people at home: collaboration with physiotherapy students including exercise		ted their first email account and received their first			
instructions, walking routes and information on government guidelines; 3) Boogie in the Bar:		nent They have been referred into Occupational			
currently holding virtual boogies for older adults during COVID via Facebook, YouTube and twice	Therapy for further input.				
weekly on Station House Media Unit radio.					
	"The pilot was a very positive experience				
Aligned performance indicator	the relationship both with the befriendee	and my physio partner was a highlight of			
To be developed aligned to the Prevention workstream review currently being undertaken.	my place	ement"			
	(Occupational Therapy Student).				
	Additional comments				
		ss our client groups is underway to inform future			
		respite. To ensure a comprehensive approach is			
	_	interim, surge and respite is being summarised to			
	ensure a balance across the system which responds to the needs of our population.				





Operation Home First Priority	Priority Workstream (if applicable)	RAG Status		
Stepped Care Approach / Frailty Pathway	Hospital @ Home (H@H)			
Dperation Home First Aims this aligns to Keep people safe at home; Reduce unscheduled attendances / admis	sions; Supporting early discharge.			
rief description of priority				
lospital @ Home provides acute care for geriatric patients in their own home via a multi-disciplinary team. There are two	admissions routes: 1) alternative to admission (w	hereby otherwise the individual would be		
dmitted to hospital) and 2) supporting discharge (referrals from hospital to return home sooner and receive the final part	of their care at home). The service has been open	ational since June 2018 and has had 957		
dmissions during this period (up to February 2021).				
pdate as of February 2021 Detailed information about the development of the respiratory component of H@H is visible	in the associated flash report.			
mpact to date	Case Study / Testimonials			
Service metrics: 476 referrals in the last 12 months (Admission Avoidance=308; Early Discharge=168). Both Hospital @	"Mrs B fell when she was walking to her local	shop. She was taken to Geriatric Assessme		
ome (71%) and Geriatric Assessment Unit (72%) show similar proportion of patients at home / in a community setting 90	Unit where she was x-rayed and no fractures w	vere found. Mrs B had sustained a superfic		
ays post discharge.	injury to her foot. She was referred to Hosp	ital @ Home from Emergency Departmeı		
Service User / Unpaid Carer Acceptability: Previous feedback from 16 patients demonstrated high satisfaction in the	avoiding a hospital admission.			
ervice (mean score = 4.1/5) and confidence in the team (mean score = 4/5). One said: "I was amazed at the amount of	During Mrs B's initial visit from the Hospital @	Home team, the Physio Therapist & Advance		
elp I received. Each person knew exactly what they were going to do and did it all so cheerfully and willingly. Thank you	Nurse Practitioner suspected she had delirium.	The Health Care Support Worker took routi		
<i>ll"</i> (Responder x).	observations such as blood pressure, temperatu	re, respirations, oxygen saturations and puls		
A sample of unpaid carers (n=16) rated the Hospital @ Home team strongly on providing them encouragement and	On next visit, Mrs B was hallucinating and a	urine sample test con-firmed a urinary tra		
upport (mean score = 4.8/5) and providing them with extra knowledge or skills to look after their cared for person (mean	infection. Mrs B's mood was low on several oc	casions, stating she felt a burden as well a		
core = 4.6/5). One stated: "This home team is a great service, more info was passed on and explained than during the	nuisance towards her family and Home @ Hom	e staff.		
ospital stay. The nurses were able to spend time with my relative, listen to him, watch him and make a true assessment of	The Hospital @ Home team recommended Mr	s B should have carers 3 x daily care to suppo		
is needs. The help put in place will allow him to stay at home and have as good a quality of life as possible. This service has	with personal hygiene, diet and medication pro	mpt. Mrs B required regular reminders not		
lso given us as a family peace of mind" (Responder x).	go out walking alone, due to high fall risk. Fo	amily members were sign posted to releve		
Staff outcomes: A previous staff satisfaction survey found a mean satisfaction score of 73%, which is 5% higher than the	services which may benefit Mrs B's ability to re	main at home safely (e.g., community alar		
verage NHS employee. A sample of services who regularly work with Hospital @ Home, including General Practice and	key safe, city home helpers). The family decided	to install a key safe following this advice. T		
istrict Nursing, had high agreement of how easy the referral process was into Hospital @ Home (mean agreement = 84%).	Team Lead completed a care management care	e plan. Due to care package not being in pla		
	and husband still in hospital, Hospital @ Home	decided not to discharge Mrs B.		
ligned performance indicator	Emergency Department informed Hospital @ I	Home that Mrs B had fallen overnight and w		
Admission Avoidance Early Discharge H@H Discharge	in the department with a head injury receiving	g treatment. Hospital @ Home was inform <sup>,</sup>		
30 35	Mrs B was to be admitted to Geriatric Asses	sment Unit, however after discussion it w		
0 20	decided that Hospital @ Home would take over	care, preventing hospital admission.		
5 34 30 36 31 21	Hospital @ Home staff continued to provid	e 3 x daily care while awaiting Mrs B co		
21 5 24 <sup>22</sup>	package. The Pharmacy Technician liaised with	h care providers regarding medication. Mr.		
29 26 20 20 20	was then discharged from Hospital @ Home a	and her care was handed over to the Distr		
5 27 0 19 17 <sup>20</sup>	Nurse regarding Mrs B's ongoing care of foot dr	essing as well as the staple removal from he		
5 7 7 <sup>15</sup> 14 13 10 13 <sup>15</sup>	injury". (Advanced Practitioner, Hospital @ Hor	ne).		
0 Mar 20 Apr 20 May 20 Jun 20 Jul 20 Aug 20 Sep 20 Oct 20 Nov 20 Dec 20 Jan 21 Feb 21	Additional comments			
	This performance indicator assumes 1) all admi	ssion avoidance referrals directly result in o		
Iospital@Home Admissions by Month	less admission to Ward 102 in Aberdeen Roya	al Infirmary 2) each 'early discharge' refer		
	directly reduces pressure on secondary care ar	nd 3) increasing referrals to Hospital @ Hon		
	mean more people are being cared for in a more			





Operation Home First Priority	Priority Workstream (if applicable)	RAG	
Frailty Pathway	Ward 102	Status	
Operation Home First Aims this aligns to			
Support early discharge; Reduce unnecessary hospital attendances and admissions			
Brief description of priority			
Safe, effective patient flow in and out the Geriatric Assessment Unit within Aberdeen Royal Infirmary, ensuring the right patients (i.e., those	with decompensated frailty) are managed appropriately with	thin the right area of	
the health and social care system in a timely manner.			
Update as of February 2021			
Five workstreams have recently been developed to support the progression of this priority: 1) Admission and Flow Group; 2) Discharge; 3) H	AME and Front Door Frailty Identification; 4) Establish 102 V	Norkforce; 5)	
Operational principles and escalation practices.			
Impact to date	Case Study / Testimonials		
Direct access – General Practitioners can contact a clinician within Ward 102, for example when the first signs of delirium are present in	"General Practitioner access to a senior clinical de	cision maker	
their patients. This allows them to have timely access to specialist advice, resulting in care being provided in the most appropriate setting	available in Ward 102 has been facilitative of time	ely intervention	
(whether that is at home, in hospital or other).	and admission to hospital only when agreed as es.	•	
Implementation of Rockwood scoring within Emergency Department – patients are now scored using Rockwood Frailty Scale at point of	unavoidable.		
admission. This allows for early identification of frailty and subsequent implementation of a frailty bundle that outlines the appropriate early			
interventions required. This has been used with 65 patients to date. The next phase will be exploring its implementation with Scottish	Advisitions have been musided when Concerd Dra	-tition and a sector of	
Ambulance Service.	Admissions have been avoided when General Pra		
<i>Escalation plan developed</i> – required in response to managing flow (i.e., managing beds). Outlines each members of staff roles within the	with the Geriatrician / Reaistrar management options. The exclusion		
plan to ensure efficiency of service delivery.			
Development of criteria-led discharge – leading to a more timely and efficient discharge, with the goals being person-centred as opposed to			
medically-led.	frailty significantly impacts patient's recovery		
Aligned performance indicator	activities of living.	,	
500 W102 Admissions	detivities of inving.		
466 Via ED/AMIA			
450	Discussions between General Practitioner and G		
400 380	medication review, minimise unnecessary po	olypharmacy and	
350 302 310 305	optimise medications." (Staff member, Ward 102)		
300 287 281 277 278			
250 211 231			
200 877 391 87 891	Additional comments		
150 <b>298 BOG 300</b>			
100 <b>190 190 220 190 189 201 180 200 181 155</b>			
50			
0 Jan 20, Feb 20, Mar 20, Apr 20, May 20, Jun 20, Jul 20, Apr 20, Sep 20, Oct 20, Nov 20, Dec 20, Jan 21, Feb 21			
Jan 20 PED 20 Mar 20 Mpr 20 May 20 Jun 20 Jun 20 Mug 20 Sep 20 Occ 20 Nove 0 Sec 20 Jun 21 Feb 22			
Ward 102 referrals from Emergency Department / AMIA by month for the last 12 months			





Operation Home First Priority	Priority Workstream (if applicable)						
Stepped Care Approach	Enhanced Community Support Huddles	RAG Status					
Operation Home First Aims this aligns to							
Keep people safe at home; Support early discharge; Reduce unnecessary hospital attendances and admissions							
Brief description of priority							
Huddles have been established to support unscheduled care in the community for discussion for th	ose individuals who are at risk of admission or re-	admission, for those that are potentially stepping					
down from acute services, and to provide rapid wraparound support using a virtual multi-disciplinary team approach. Huddles function within each of the 3 localities and there are two levels (1 daily							
triage huddle, rapid conversation with unscheduled individual, take action that day) and 2 (weekly multi-disciplinary teammeeting [wrap around support for individuals who are stable but with room							
for improvements regarding functioning etc]).							
Update as of February 2021							
The Enhanced Community Support huddles have been functioning since April 2020 and have used a	an iterative improvement methodology approach t	hat has been staff led that pragmatically works					
well. Exploring how we can increase attendances at huddles to ensure equitable access for all service	ces across the city, for example services within Prin	mary Care.					
Impact to date Performance metrics: Nearly 380 requests (relating to over 330 patients) have been brought to Enhanced Community Support since June, an average of 42 cases per month. Overall spread of patients with Enhanced Community Support input across each locality has been similar, although has fluctuated month on month, with 36% of cases brought by Aberdeen North and 30% and 34% by Aberdeen Central and Aberdeen South respectively. Staff acceptability: 48 attendees of the Huddle provided feedback on its function. Overall responses were positive – Huddles received a mean score of 7.6/10. Components strongest rated included improved patient care (91.3% agreement) and improved multi-disciplinary working (89.4% agreement). It was also suggested that this approach saved staff time (63.8% agreement). Service outcomes: Aligned performance indicator Patients accepted for Enhanced Community Support by locality and the for Enhanced Community Support by locality and the formance indicator Patients accepted for Enhanced Community Support by locality and a for Enhanced Community Formation and for Enhanced Community Formation and for	staff to discuss individuals who would benefit from in their circumstances. It is designed to 'pick up' need a more urgent care and or therapy intervent also enables staff working within the Acute Sector on any individuals being discharged that may be of discharge. Benefits include Right service at the right time delivered for Daily forum for any member of the Multi any individual that is giving them concer Weekly follow-on huddle per locality for Locality and multidisciplinary team appre Shared learning/understanding of the ro Building relationships within the localitie Joint ownership – self managing multidis Supported by senior members of the local	tidisciplinary team (in its widest sense) to discuss on – making it a timely response more in-depth discussion/learning opportunities oach to assessment, and interventions les of the multidisciplinary team es sciplinary team ality leadership huddle opment" (Occupational Therapist feedback) the less likely that those at risk of admission / re- eople safe at home. Note – data does not					





Operation Home First Priority	Priority Workstream (if applicable)	RAG Status						
Care @ Home Contract Implementation	Not applicable							
Operation Home First Aims this aligns to								
Keep people safe at home; Support early discharge; Reduce unnecessary hospital attendances and admissions								
Brief description of priority								
Under the new model, the provision of care will move away from the current schedule of tasks which are timed. Instead, teams will work together with people receiving care, their families, and other practitioners within								
each locality to provide care tailored to individual needs. Local assets will also be used to connect people b	· · ·	tium is made up of 10 care providers who have worked						
closely with colleagues to problem solve and coproduce solutions in an agile and innovative delivery mode	2.							
Update as of February 2021								
A multidisciplinary group is now meeting weekly to review care packages within the Granite Care Consortium unmet needs list. The aim being that this approach will be widened in the future to provide a consistent holistic								
approach to the whole of the unmet need population. A working group has also been set up to progress		solutions for increased demand on our systems in the						
future, we will look at where correctly assessed equipment can be used to enhance and support the care delivered while first and foremost keeping people safe.								
Impact to date Case Study / Testimonials								
Staff perceptions – A baseline survey was distributed to Grampian Care Consortium staff in December 20 "Granite Care Consortium was established in March 2020, as a concept to achieve market stability and								
that 62 people responded to. Overall, staff felt very supported by their colleagues (mean score 8.5/10) a those who deliver care to service users felt satisfied in their caring role (mean score 7.4/10). Perceiv		improved outcomes for service users in the provision of care at home across the City of Aberdeen. Granite Care Consortium is at the centre of improvements to adult social care support in the City of Aberdeen						
advantages included being more reactive to people's needs: "The flexibility will be good for our clients w		owledge, the first of its kind from an operational and						
have varying presentation and needs, as their illness worsens or improves" (Care Provider).								
Market stability – Baseline metrics were collected to understand the workforce of the Grampian Ca	commissioning context, primarily in terms of the outcomes it looks to achieve for and with people who use our services.							
Consortium (total of 637 as of December 20) and the total number of eligible clients within Aberdeen C		The journey for Granite Care Consortium over the next 3 years is summarised as:						
(N=1484). This will be reviewed in Summer 21 to understand how these metrics are impacted.	1. Shift the cultural paradigm on how we step up, step down and enable those receiving care at home.							
		deen, through market stability, the development of our						
Aligned performance indicator	workforce and their employment stability. 3. Redesign the system, bringing together those cared for, social care managers and social care staff in							
	assessment and delivery, shifting the cultural and oper							
Total Hours of Unmet Need	Granite Care Consortium will challenge some of the historic narratives about social care and care at home support. Granite Care Consortium will deliver effective social care support based on positive outcomes for							
March 2020 Eab 2021								
March 2020 - Feb 2021	everyone who receives care at home from Granite Car	e Consortium in the City of Aberdeen.						
10000 7964.75 <sub>7212 5</sub>	A foundation to Granite Care Consortium is our soci	al care and care at home workforce. For us to achieve						
7515.56638.25	the improvements and developments we seek to achieve	ve in partnership with the Aberdeen City Health & Social						
5000 3064.25 4518 2593.32762.252546.5 2081.5 3128 3843.25 4915	Care Partnership, our goal is to establish and build a v	vorkforce that feels engaged, valued, and rewarded for						
5000 3064.25 2593.32762.252546.5 2081.5 3128 the very important work that they do.								
2001.5								
0		at builds trusting relationships between its social care						
	providers, rather than competition. We will foster par	tnerships, not marketplaces and we will encourage the						
	providers, rather than competition. We will foster par voice of lived experience at every level in our service of	tnerships, not marketplaces and we will encourage the lelivery. We will co-produce our new model of delivery						
Narro April Way 10 min min his are 2001.3	providers, rather than competition. We will foster par voice of lived experience at every level in our service of	tnerships, not marketplaces and we will encourage the						





Operation Home First Priority		Priority Workstream (if	RAG st	catus
Redesign of Urgent Care (Flow Navigation Centre) (Pan-Grampian	)	applicable): Not applicable	e IAO 30	atus
Operation Home First Aims this aligns to				
Keep people safe at home 🖌	Reduced unscheduled atte	endances / admissions 🖌		
Brief description of priority				
This work is part of a Scotland-wide programme to build on oppo	rtunities to support people to	o access the Right Care in th	e Right Place at the R	light Time, and as part of this, to
reduce attendances at Emergency Department/Minor Injuries Un	its if there are more appropr	iate sources of help and sup	port. The public are a	asked to call NHS 24 – 111 - day or
night when they think they need Emergency Department but it is	not life-threatening. NHS 24	will offer telephone advice	on what care is requ	ired and where is the best place to
access this. If necessary, they will refer on to NHS Grampian urger	nt care staff. Each local heal	th board has established a F	low Navigation Centr	e (hub) that will directly receive
clinical referrals from NHS 24. The Flow Navigation Centre offers	rapid access to a senior clinic	al decision maker within the	e multidisciplinary tea	am, optimising digital health through
a telephone or video consultation where possible. Through this co	onsultation they may again s	ignpost or refer to other ser	vices available to bes	t meet health care concerns raised. If
the senior clinical decision maker determines the patient needs to	o go to Emergency Departme	ent or a Minor Injuries Unit,	they will be offered a	in appointment to attend in person.
Update as of February 2021				
This new service went live in Grampian and across Scotland on 01	December. Phase 2 underw	ay will build on the work alr	eady achieved by the	Redesign of Urgent Care
Programme, to establish a single access route which delivers effic	ient, safe and effective perso	on-centred care.		
Impact to date				
Over 2,600 patients have been referred from NHS 24, to the Flow	Navigation Centre and Mind	ors Decision Queue, an avera	age of 200 clinical ref	errals per week (Flow
NavigationCentre: 38 per week; Minors: 162 per week). Only 59%	of patients have required a	face-to-face appointment m	ninimising the need fo	or patients to attend Emergency
Department or a minor injury unit, with 36% given self-care advic	e and 5% re-directed to prim	ary care following a virtual of	consultation. Since th	e soft launch of the Flow Navigation
Centre, the self-presenting patient footfall at Aberdeen Royal Infi	rmary Emergency Departme	nt has significantly reduced	and is currently over	40% down, with a reduction of 32%
seen in the number of Aberdeen City patients self-presenting at A	berdeen Royal Infirmary Em	ergency Department. Howe	ver, with many variat	oles including lockdown it is too early
to estimate the true impact of the redesign.				
Case Study / Testimonials		Aligned performance indic		
A survey has been developed to gather patient feedback on e	xperience and views and is	Numbers of self-presenter	rs at Emergency Depa	rtments and Minor Injuries Units
expected to launch in March.		FNC Live	ARI ED Self-Presenters	Aberdeenshire
Questions in Grampian's Redesign of Urgent Care survey over	lap with those to support	400 981 11 121 0		Non-Grampian Aberdeen City
local and national evaluation of Near Me video consultations	and as such are expected	200 III III III III III III III III III	100	Aberdeen erty
to provide information of mutual benefit to multiple workstre	eams.		8	21 83
		200 8 11 02 m	45	
			184 149 36 4	44 46 192 177

08 Nov 15 Nov 22 Nov

29 Nov 06 Dec 13 Dec

20 Dec 27 Dec 03 Jan 10 Jan

17 Jan 24 Jan

31 Jan

07 Feb 14 Feb 21 Feb 28 Feb





Operation Home First Priority	Priority Workstream (if applicable) RAG Status							
NearMe Not applicable Not applicable								
Operation Home First Aims this aligns to								
Keep people safe at home								
Brief description of priority NearMe is a video consulting service, allowing people to attend health and social care appointmen	to from whorever is convenient for them. The conv	ice has been energianal across Grampian since						
2019, being used in both Primary Care and Secondary Care settings.	is from wherever is convenient for them. The serv	ice has been operational across Grampian since						
Update as of February 2021								
	to sustaining the change and supporting new	models of care, e.g. how NearMe can help						
Near Me is now embedded within service models for many services. Focus is now shifting to sustaining the change and supporting new models of care, e.g.; how NearMe can help to deliver multi-disciplinary clinics or shared decision making across primary and secondary care.								
Impact to date	Case Study / Testimonials							
Patient satisfaction: 93% (N=2012) of patients self-reported their NearMe experience as 'very								
good' or 'good'. 97% rated the quality of care provided as either 'very good' or 'good'								
<i>Staff outcomes</i> : 38% (N = 755) of clinicians self-reported saving travel as a result of using the	"I elected to have my initial pain managemen	nt clinic appointment via video.						
NearMe platform. One-fifth felt it took less time than regular consultations.	I received all the information, did the test cal	l and today accessed the						
Service performance: In Feb 20, we were conducting ~80 video appointments per week; in Feb	appointment with a lovely Female Registrar .							
21 that number is >3500 per week. In the same time period, the number of active NearMe	noise, no waiting or travelling (being in pain o							
service waiting areas has increased from 16 to ~200, and the number of laptops issued to	day without warning knowing I wouldn't hav							
facilitate the service provision has risen from 2800 to ~5500.	appointment, I was able to listen to the quest							
	to explain, definitely a more focused appoint							
Aligned performance indicator	but I certainly felt more comfortable especial							
2000 Aberdeen City 1,941 Secondary Care	take time off work to take me etc.	iy us my nusbunu ulun t nuve to						
1500	The Registrar was brilliant, put me at ease, e.	xplained and reflected back. Yes						
	I will need a face to face but the medical histo	ory, my concerns and						
1,152 1,152	expectations etc have all been done"							
744								
Marchan and parts								
500	(Near Me Service User).							
395	Additional comments							
0 144	This performance indicator assumes that 1) digit	al is the preferable mode of delivering						
21 Mar 04 Apr 18 Apr 18 Apr 16 May 30 May 13 Jun 27 Jun 11 Jul 25 Jul 08 Aug 05 Sep 05 Sep 19 Sep 05 Sep 11 Oct 12 Dec 22 Dec 23 Jan 06 Feb 20 Jan 20 Jan 20 Feb	consultations when it is safe and appropriate to							
21 Ma 04 Api 18 Api 18 Api 12 Ma 13 Jur 11 Ju 25 Ju 25 Ju 25 Ju 12 Dec 0 05 Sep 17 Oct 17 Oct 17 Oct 12 Dec 0 03 Jar 12 Dec 0 05 Dec 12 DE	delivery for both staff and patients.							
NearMe Consultations by month								





Operation Home First Priority	Priority Workstream			
Respiratory Pathway + Stepped Care Approach	Hospital @ Home expansion	a. Posniratory Physic	thorany	RAG status
Operation Home First Aims this aligns to			шегару	
	Reduced unscheduled attendances / admis	ccionc 1	Support early discharg	
Keep people safe at home $\checkmark$	Reduced unscheduled attendances / damis	SSIUTIS ¥	Support early discharg	je v
Brief description of workstream			teste en la teste des el fere	
This expansion to the Hospital @ Home service is				
- often with substantial anxiety around their cond	lition – are not readmitted. Funding was ap	oproved to second/re	ecruit respiratory physioth	herapy staff (2.0 Whole Time Equivalent)
to join the existing Hospital @ Home team.				
Update as of February 2021				
1.0 Whole Ttime Equivalent Band 7 (comprised of		•		
Equivalent Band 6 has been recruited and is only		-	rrals and starting to provid	de support from 7th January, on part
capacity until the Band 6 in post. We will be prov	iding 7-day cover over the month of March.	•		
Impact to date			<u> Case Study / Testimonial</u>	
Whilst clinicians have reported seeing less in the way			// <b>_</b> /	
would normally be the case in winter, because many p	eople are shielding due to the COVID pandemic	c, we have still seen		remain at home and improved after his
demand for our services:-				ulso been referred to Pulmonary Rehab
• 13 patients have been referred to us since 7/1/21,	• -		for ap	propriate follow up."
to hospital admission and 5 active recovery/suppo				
<ul> <li>In this short space of time we have provided 49 discharged, and 13 is the running total (at 28/02/2</li> </ul>				e the service has been available, the
<ul> <li>For context, across the patients we have supported</li> </ul>				eam to support respiratory patients has
physio support, there were 28 admissions for resp			already had a huge impo	act on patient care and service delivery.
30 Hospital @ Home bed days).	matory conditions, totaning 155 bed days (105 a	acute bed days and	The service has been sho	own to be a cost-effective intervention,
To illustrate the comparative costs:-			supporting	all three of the OHF aims."
Average cost per case of our Hospital @ Home r	espiratory physic intervention to date is £254.7	73. So. across our 4		
alternative to hospital admission patients this con		<u>.</u>	Additional Comments	
Average direct cost per inpatient case in Aberdee		nese 4 patients had	-	Hospital @ Home Respiratory service to
been admitted to Aberdeen Royal Infirmary this c			• ·	nail: respiratory consultants and all General
• Average cost per Respiratory inpatient bed day i		r 49 bed days been	Practitioners via their pr	•
delivered in Aberdeen Royal Infirmary, this would	have equated to £583 x 49 = £28,567.	4	Aligned performance indicate	
• As the Hospital @ Home service continues to e	xpand and develop in scope, we expect that fu	urther work will be		ported by Hospital @ Home
required to assess the impacts that this has on ave	erage bed day costs in Hospital @ Home			admissions (note: Operation Home First are
Source for ARI costings: <u>NHS Costs Book 2019/20</u> R04			-	easurement from several respiratory projects
This was then divided by specialty average length of st	ay to estimate average cost per inpatient bed da	iy.	combined).	





Operation Home First Priority		Priority Workstream		RAC status	
Respiratory Pathway		Home Oxygen Service		RAG status	
Operation Home First Aims this aligns to				· · · · · · · · · · · · · · · · · · ·	
Keep people safe at home Reduced unscheduled aadmissions		attendances /	Support early disc	ly discharge 🖌	
Brief description of priority					
Changes to way that consultants in non-respiratory specialt	ties engage with Home C	Oxygen Team and efficien	ncies brought abou	ut by move to Office 36	55 suite of applications have
enabled Home Oxygen team to directly assess inpatients at	. Aberdeen Royal Infirma	ary and those needing su	pport in the comm	nunity far quicker than	previously was the case.
Update as of 01 March 2021 – Current status:					
Over three-week period since implementation Home Oxyge		-		-	
Unable to recruit the 1xBand 4 Whole Time Equivalent that	funding from Operatior	n Home First Respiratory	Cell was secured f	for, so having to utilise	additional hours from existing
Band 7 and Band 3 staff.					
Inpatient service due to finish at end of March 2021.					
Impact to date		Case Study / Testimonia	als		
Discharged same day as assessment 6		Staff: 'It enabled Discha	rge far quicker tha	an I had thought possib	ole'
Discharged day after assessment 6		'Gives the patient confic	dence and reassurd	ance on Discharae'	
Discharge 2 days after assessment 5				-	
<ul> <li>Feedback received from 13 individuals regarding 11</li> </ul>	L patients all of whom			rgen for this patient wa	as very helpful, as he would
felt that the patient was discharged earlier as a resu	ult of the intervention	likely have stayed in hos	spital far longer'		
and that it saved their time. It was estimated that a	an average of 4.8 bed	'Patient absolutely delig	ahted to be aetting	a home. felt he would b	be able to do more at home and
days were saved per patient		recover quicker'	,	,	
• 7 patients from in or around Aberdeen were referre	ed for				
urgent/immediate oxygen to prevent admission. All	l patients were seen				s difficult time with much more
the same day and 4 were supplied with oxygen afte	er assessment – the			_	omfortable with the fact that I
oxygen installation was completed on average 128	minutes after time of	would not be breathless	s during my recove	ery.	
referral					
Aligned performance indicator		Additional comments			
Bed days saved; Number of admissions avoided		Lack of ongoing funding	; may mean both p	projects cease at the en	nd of March 2021, or shortly
		thereafter.			





	<b>Operation Home First Priority</b> Respiratory Pathway	<b>Priority Workstream (if applicabl</b> Prevention & Self-management (Phy Activity)	
Operation Home First Aims this aligns to	<b>Operation Home First Aims this aligns to</b>		
Keep people safe at home 🖌 Reduced unscheduled attendances / admissions Support early discharge	Keep people safe at home 🗸	Reduced unscheduled attendances / admissions	Support early discharge

#### Brief description of priority

Multiple projects within the Respiratory Pathway priority focus on health improvement for patients with Chronic Obstructive Pulmonary Disease and other respiratory conditions providing: 1) Physical Activity classes; 2) Pulmonary Rehabilitation and 3) Respiratory Physiotherapy support within Hospital @ Home. These projects are linked in that patients referred to one may subsequently be redirected to another depending on their current level of health. The Physical Activity classes are a natural progression for patients who have been on the Pulmonary Rehabilitation programme. Whilst there may be local differences in implementation, leads for the projects in each of Grampian's three Health and Social Care Partnership areas are working together to ensure consistency, where appropriate, in their approach to reporting and evaluation. In Aberdeen the physical activity project is being delivered by Sport Aberdeen, whose instructors have developed the online delivery of classes using the Zoom video-conferencing app. [Note: In Aberdeen pulmonary rehabilitation is being delivered on a business-as-usual basis and is not one of the Operation Home First-funded projects].

#### Update as of 01 March 2021 – Current status:

-Programme is operating on a rolling 6-session basis with participants joining as Sport Aberdeen triage them into the programme.

-The first couple of participants reached their 6<sup>th</sup> session at the end of February and a few more will do so during the first week of March.

-There is plenty capacity within the virtual classes, so participants who have completed their initial 6-week block can stay so they're able to continue exercising, however a more challenging class is being introduced from week beginning 8<sup>th</sup> March for those who are ready to move into something new.

#### Impact to date

There have been 63 referrals received to the programme (6 from Health Professionals and 57 Self-Referrals). Of these Sport Aberdeen have: 17 attending virtual exercise classes; 4 receiving 1-to-1 phone call support as they don't have access to online classes; 18 were signposted to the Pulmonary Rehabilitation Physio Team because they didn't meet inclusion criteria for Sport Aberdeen programme. Of the others there are a mix of people who haven't been able to participate due to other health conditions/injuries and some who were referred into Live Life Aberdeenshire or Moray programmes due to their addresses.

#### Case Study / Testimonials



#### Additional comments

Aligned performance indicator Number of participants completing the block Patient and instructor feedback surveys are planned to be implemented from week commencing 1<sup>st</sup> March. These will contribute a more quantitative element to the evaluation of the Physical Activity workstream.





Operation Home First Priority		Priority Workstream (if applicable)		RAG status	
Palliative & End of Life Care		Virtual Programme	RAG Status		
Operation Home First Aims this aligns to		•			
Keep people safe at home 🖌	Reduced unscheduled attendances / admissions		Support early discharge		
Brief description of priority					
The focus within this Priority has been on the draft Grampian-Wide Strategic Framework for Palliative and End of Life Care, which sets out the vision for the next three years.					n for the next three years.
Workstreams within this Priority have not been developed	to the same stage as of	ther Priority areas.			
Update as of February 2021					
Staff at both The Oaks in Elgin and Roxburghe House in Ab	erdeen are modifying th	neir palliative care offerin	ng to patients so tha	at these can be deliver	red remotely. Evaluation and
measurement frameworks are under development and th	ese will look to capture	feedback from patients a	and their carers/fan	nily and from staff deli	ivering these services. Working
with the project leads, the Operation Home First Evaluation	-		-		g Palliative End of Life Care
support to patients via online platforms and the conseque	nces (intended or other	wise) to all palliative serve	vices and the wider	connected system.	
Impact to date		Case Study / Testimon	ials_		
Not available at this time Not available at this time			ne		
Aligned performance indicator     Additional comments					
For the virtual palliative classes this may be Number of pa	rticipants completing				
the block. This would align with other Workstreams in aim	ing to Keep people				
safe at home.					



#### **Operation Home First Priority**

Frailty Pathway

Priority Workstream (if

applicable)

Rosewell

RAG Status

#### **Operation Home First Aims this aligns to**

Keep people safe at home; Reduce unscheduled attendances / admissions; Supporting early discharge.

#### Brief description of priority

Rosewell House is being developed as an enhanced pathway and service model. This would see an integrated service providing intermediate care for both step down from hospital and step up from community. The model will increase capacity in the system as well as meeting our aim of delivering the right services, in the right place at the right time whilst also reducing the need for unscheduled admissions and enabling the safe discharge of patients from hospital who require further care prior to returning home.

#### Update as of February 2021

To facilitate an urgent response to surge and flow during the latest Covid19 wave, Rosewell House was opened as an interim NHS Grampian facility on 18.01.21. This involved 20 beds remaining under Bon Accord Care's registration, with the remaining 40 beds transferring to NHS Grampian on a temporary 16-week basis. As of 22.02.21, 30 out of 40 of these NHS beds are open and accepting admissions. Work continues to develop the longer-term model ahead of the end of the period for interim arrangements (10.05.21).

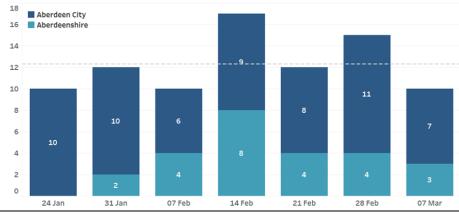
#### Impact to date

*Transfer of staff:* The current nursing workforce for the NHS beds is 20 Whole Time Equivalent (21 headcount), supported by 26.8 Whole Time Equivalent Health Care Support Workers (30 headcount) and a headcount of 25 Bon Accord Care support workers. This staffing has been supported by the movement of workforce from two wards in Woodend Hospital that have now been closed, meaning that more people can be cared for closer to home when safe and appropriate to do so.

Service metrics: Since January 18<sup>th</sup> there have been 86 admissions to NHS Rosewell beds (61 patients from Aberdeen; 25 from Aberdeenshire). All except one from Hospital @ Home have been step-down admissions from hospital. 51 patients have subsequently been discharged/transferred from Rosewell (34 patients discharged home, nine transferred to a Shire community hospital, three to Woodend Hospital, one re-admitted to Aberdeen Royal Infirmary, one stepped-down to Hospital @ Home and three who died). The average length of stay for patients who have been discharged/transferred has been 12.4 days with a maximum length of stay of 36 days.

#### Aligned performance indicator

Number of admissions to Rosewell NHS beds



#### Case Study / Testimonials

"In January 2021, as a result of significant pressures on hospital services in Aberdeen, under civil contingencies, it was agreed to allow NHS Grampian to operate 40 beds within the 60 bedded Rosewell Care home (with the remaining beds remaining as care home rehabilitation beds.) Since that time, 30 beds have been used by NHSG teams supported by Bon Accord Care staff.

This arrangement, although put in place as an emergency measure, have provided a unique opportunity for us to learn from a different model at Rosewell. Including: how staff from different organisations can work effectively together as integrated teams; a better understanding of the nature of the care demands that may present at a peak period, and latterly a more usual level; and how flow between hospital, intermediate care, rehabilitation care and community care can be made more efficient.

It is intended that the learning from this model, which was established due to necessity, will enable the longerterm model that is developed to be fit for purpose in a system of varying demand over time."

#### Additional comments

An evaluation of the interim model was commenced 22.02.21 and will be completed 26.03.21 to inform its future direction.





## **Comments / Observations**

To date, all priorities that have been operational for an adequate period have demonstrated sufficient feasibility (i.e., they are broadly acceptable to both service users and service providers). For some priorities within this context, it is too early to determine fully the benefits they will deliver at current scale, and potentially if scaled up. The simplified model for service change and evaluation, below, illustrates that in order to achieve the desired outcomes and impacts, the right inputs must be in place, relevant activities performed, and the required outputs delivered. However, our evaluation to date provides an important basis in ensuring that any changes in service provision can be sustained longer-term. Previously in-depth evaluations conducted by Aberdeen City Health & Social Care Partnership have typically taken place after six months of implementation (see the 'West Visiting Service' evaluation here and the 'Hospital @ Home' evaluation here ) which provides a useful barometer of the balance that is required to be struck between evolving initiatives at pace whilst ensuring enough data is generated to inform future service provision.

Inputs	→	Activities	→	Outputs	$\rightarrow$	Outcomes and Impact (short-, medium- and long-term)
e.g., funding; staffing		e.g., training; process development		e.g., virtual classes; supported discharges		e.g., increased awareness and ability of person to manage their condition(s); admission avoidance in short versus longer term; reductions in Emergency Department attendances and hospital admissions in the longer term; improved population health in the longer term.

## Simplified Logic Model for theory of change / service evaluation

One key enabler that is important to emphasise within the context of reporting progress is the access to and development of an intelligent data infrastructure. For example, the 'patient location at 90 days' outcome articulated within the Stepped Care Approach / Frailty Pathway Hospital @ Home flash report above exists due to the creation of a virtual ward within the TrakCare system and then a further automated code that runs daily to determine whether patients who have received care in that service are back in hospital (or another setting). In other initiatives, such as the Enhanced Community Support huddles, the performance data was manually pulled off electronic systems by one member of staff who is no longer working for Aberdeen City Health & Social Care Partnership.

One aspect that might temper the potential success of the Operation Home First programme was the use of Winter Planning funds to develop several projects under the Respiratory Priority. These monies allowed purchase of kit and staff training for the Physical Activity Classes for participants with Chronic Obstructive Pulmonary Disease, however without establishing a revenue model for this preventative approach to health care Sport Aberdeen may not be able to support the programme beyond the 2020/21 financial year. The same is true of the Home Oxygen Team, for which funding enabled additional temporary staffing resource allowing them to explore projects aimed at supporting early discharge and avoiding unnecessary hospital admissions. In these examples, whilst initial data looks very positive, the funding came late in the day and as such none of the above projects have been established long enough to fully evaluate their impact on the Operation Home First top line.



Such a wide-ranging portfolio as Operation Home First is unlikely to ever have a neat end point. This is because it is cross-system by design and naturally evolves over time based on evidence and key learning. For example, the Stay Well Stay Connected workstream within the Stepped Care Approach have identified social isolation as a key area of required focus moving forward in response to physical distancing that has emerged from the COVID19 pandemic. This means that, rather than evaluation being viewed as an activity that is undertaken at the 'end' of a project, it could be perceived as a tool that does not just determine the benefits of a particular initiative but is also used as a basis to guide future activities based on evidence. We would recommend that thought is given to maintaining a rolling programme of evaluation, underpinning the cyclical process of strategic planning and commissioning.

## **Next Steps**

A more formal evaluation report on the progress of Operation Home First will be produced towards the end of Spring 2021, including the collective impact of this portfolio and recommendations on the future direction.

## Acknowledgements

We would like to thank all the project / programme teams involved in the development of this work. Additionally, we would like to thank the Operation Home First Steering Group for their support and advocacy of this evaluation.